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Mediation Using Verbal Matrix Analysis? The Case of the Water Framework Directive (WFD) in Normandy

Abstract: This paper relates to a durable conflict over water rights and its potential resolution by Verbal Matrix analysis, a method inspired by the work of cartographer Jacques Bertin (1967), which was recently digitized. Specifically, it provides an answer to the question, “How to deal with situations locked down by antagonistic positions on major public choices?” The case discussed involves a dispute taking place near the Bay of Mont-Saint-Michel, over a decision by the State of France to remove two dams which have become well integrated into the Normandy landscape for over a century. Around 800 A.D, the river Sélune was established by Emperor Carolus Magnus as the frontier between Normandy and Brittany since it was considered a dangerous series of canyon-like impassable waters. A few bridges and watermills comprised the only infrastructure until 1907 when a project of electrification proposed two hydropower dams to tame its tumultuous waters; in 1914 the Great War precipitated the decision to build the La-Roche-Qui-Boit dam, and later in 1932 the Great Depression led to a second hydropower dam being designed upstream at Vezins. Both dams produce electricity and create huge freshwater reservoirs 25 kms long, making Sélune an active valley for electrical industries and an attractive place for lake fishing. Family tourism has also developed along with a Disney-like park, nautical resort, forest trails and horse-riding activities (250,000 visitors/year).

Since 2001 however, under the auspices of implementing the European Water Framework Directive, a money-making lobby wants to drain both reservoirs and remove the dams, under pretext of the so-called “salmon-comeback” initiative; actually, there is no problem with salmon since the Sélune’s sister river, the Sey, provides the second most important salmon fishing reserve in France. The consequence of removing the dams would be to create uncertain risks of flooding and deprive nuclear reactors (60kms away) from backup resources of freshwater in the event of a reactor accident. Benefit-wise, removal of the dams would give control to the salmon-comeback lobby group which would then take over the Sélune’s freshwater resource in its entirety. While the water agency concerned provides perks to elected representatives who support removal of the dams, no compensation is offered to local communities at risk of losing jobs, homes and their cherished landscape. The quarrel is now becoming a war based upon the fanaticism of “pros” v “cons”. This paper shows how mediation using Verbal Matrix could take place with word sets oriented towards risk-management rather than demolition of the dams and draining of the

reservoirs. Accordingly, it is suggested that the Verbal Matrix method can be an approach for reaching agreement and peace-making in durable conflicts.

Keywords: Normandy Waters, Verbal-Matrix, Atlantic Salmon (*salmo salar*) migrations, hydropower, chemical pollutants, alternate dispute resolution. (Technical glossary at article's end)

1. What is a Verbal Matrix?

A verbal matrix is similar to a mathematical matrix where, instead of (quantitative) numbers, data are (qualitative) words; for instance, the matrix presented in Table 1 has 26 rows representing the “actors in the Sélune case study” and 16 columns with: (a) first column = the actors’ names; (b) columns 2 to 16 = fifteen attributes qualifying each of the 26 actors.

The list of attributes (presented as columns) encompasses all aspects judged relevant to appraise the position of actors relative to issues such as: 1) existence of two lakes; 2) presence of chemicals; 3) costs of removal; 4) actual piercing of dam walls and dikes; 5) eutrophication issues; 6) floods; 7) European Law category HMWB (heavily modified water body); 8) & 9) Hydropower: output v revenues; 10) motivation to economics (Ange Michel park); 11) geographical dimensions over river basin length (93 kms); 12) and 13) salmon (E.U fishing quotas or “TACs”); 14) Very high tension electricity power lines (THT in French); 15) proximity of nuclear reactors.

Table A1. Empty verbal matrix, with actors as Rows (26) & facts as Columns (15)

| NAME | 2lakes | chemicals | costs | piercing | eutroph | floods | HMWB | H-output | H-revenu | Angell | Length | Squota | Sflows | THT | Nuclear |
|---------------------------|--------|-----------|-------|----------|---------|--------|------|----------|----------|--------|--------|--------|--------|-----|---------|
| ADB amis des barrages | | | | | | | | | | | | | | | |
| Amis de la Sélune | | | | | | | | | | | | | | | |
| Anti Nuclear Manche | | | | | | | | | | | | | | | |
| Baie Bocage syndicat eaux | | | | | | | | | | | | | | | |
| CNRS-Univ de Nanterre | | | | | | | | | | | | | | | |
| Community Commune | | | | | | | | | | | | | | | |
| Deputy canton Avranches | | | | | | | | | | | | | | | |
| ELECTROPOLI | | | | | | | | | | | | | | | |
| ERN-SOS Loire Vivante | | | | | | | | | | | | | | | |
| Fishermen Salmon | | | | | | | | | | | | | | | |
| Fishing Ponds whitefishes | | | | | | | | | | | | | | | |
| Group of 6 | | | | | | | | | | | | | | | |
| INRA Bagliniere / Prevost | | | | | | | | | | | | | | | |
| Maire Avranch | | | | | | | | | | | | | | | |
| Mairie Vézins-St-Hilaire | | | | | | | | | | | | | | | |
| Manche-Nature | | | | | | | | | | | | | | | |
| Mission Sélune | | | | | | | | | | | | | | | |
| Minister (S.Royal) | | | | | | | | | | | | | | | |
| Biodiv.Pompi | | | | | | | | | | | | | | | |
| Mixt.Syndic Bay | | | | | | | | | | | | | | | |
| NERON enquêt publ.2014 | | | | | | | | | | | | | | | |
| NORMANDY WATERS ag | | | | | | | | | | | | | | | |
| Parc Archangel Michael | | | | | | | | | | | | | | | |
| PERRIN repor To Minister | | | | | | | | | | | | | | | |
| Senators | | | | | | | | | | | | | | | |
| WWF FRANCE | | | | | | | | | | | | | | | |

Source: B. Kitous

Table A2. Technical qualifiers in Verbal matrix / Row –actors (26) vs Columns – facts (15)

| ACTOR | 2 lakes | chemicals | costs | piercing | eutroph | floods | HMWB | H-output | H-revenu | AngelMi | Length | S-quota | S-flows | THT | Nuclear |
|--------------|------------------|-------------|-------------|-------------|------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|------------|----------|
| >ADB | amis operational | floodraught | costeffect | floodraught | costeffect | floodraught | economy | costeffect | economy | economy | operational | operational | operational | powerout | terror |
| >Amis de l' | l'ambreak | chemical | economy | dambreak | dambreak | economy | chemical | dambreak | economy | operational | continuity | operational | continuity | continuity | chemical |
| >AntiNucleo | powerout | continuity | economy | powerout | chemical | powerout | powerout | powerout | powerout | powerout | operational | operational | operational | powerout | powerout |
| >BaleBoca | continuity | continuity | costeffect | dambreak | dambreak | chemical | chemical | powerout | economy | chemical | operational | economy | economy | seismic | powerout |
| >CNRS-Uni | floodraught | chemical | economy | continuity | chemical | floodraught | powerout | economy | economy | operational | continuity | costeffect | economy | continuity | powerout |
| >Communi | operational | operational | operational | operational | chemical | floodraught | costeffect | costeffect | economy | economy | operational | economy | costeffect | powerout | terror |
| >Deputy | cal/economy | economy | operational | economy | costeffect | floodraught | economy | costeffect | economy | economy | economy | economy | costeffect | powerout | terror |
| >ELECTRO | costeffect | costeffect | chemical | economy | costeffect | economy | operational | costeffect | economy | economy | economy | economy | operational | powerout | terror |
| >ERN-SOS | continuity | continuity | economy | dambreak | dambreak | floodraught | chemical | dambreak | operational | operational | continuity | costeffect | economy | continuity | chemical |
| >Fishmer | continuity | chemical | dambreak | continuity | chemical | terror | economy | operational | operational | chemical | continuity | costeffect | continuity | continuity | chemical |
| >FishingPo | chemical | operational | operational | terror | continuity | terror | economy | operational | economy | economy | economy | costeffect | operational | continuity | powerout |
| >Group of | powerout | costeffect | costeffect | costeffect | costeffect | floodraught | costeffect | costeffect | economy | economy | economy | economy | operational | powerout | terror |
| >INRA Bag | continuity | operational | continuity | dambreak | dambreak | floodraught | chemical | dambreak | continuity | operational | dambreak | costeffect | continuity | continuity | chemical |
| >Maire Vê | operational | chemical | costeffect | operational | chemical | economy | operational | powerout | operational | chemical | economy | economy | operational | powerout | terror |
| >Mairie Vê | economy | operational | costeffect | terror | continuity | terror | operational | costeffect | economy | economy | economy | costeffect | continuity | continuity | chemical |
| >Manche-N | continuity | continuity | economy | dambreak | dambreak | dambreak | chemical | dambreak | economy | operational | economy | costeffect | operational | powerout | terror |
| >Mission | Sidambreak | floodraught | continuity | dambreak | dambreak | floodraught | chemical | dambreak | continuity | operational | dambreak | continuity | continuity | continuity | chemical |
| >Minister | Sidambreak | costeffect | economy | dambreak | costeffect | floodraught | chemical | costeffect | economy | operational | dambreak | continuity | continuity | continuity | chemical |
| >Biodiv.Parc | continuity | chemical | continuity | floodraught | continuity | continuity | dambreak | dambreak | economy | economy | economy | economy | continuity | powerout | terror |
| >Mixt. Synd | seismic | floodraught | continuity | dambreak | continuity | continuity | chemical | operational | operational | operational | dambreak | continuity | continuity | continuity | chemical |
| >NERON | econtinuity | dambreak | costeffect | floodraught | continuity | continuity | chemical | dambreak | continuity | operational | continuity | costeffect | continuity | powerout | powerout |
| >NORMAN | continuity | dambreak | dambreak | continuity | dambreak | floodraught | chemical | continuity | continuity | operational | continuity | continuity | continuity | continuity | chemical |
| >Parc Arch | teconomy | costeffect | costeffect | terror | costeffect | powerout | operational | costeffect | economy | economy | economy | economy | economy | powerout | terror |
| >PERRIN | teconomy | dambreak | dambreak | continuity | dambreak | dambreak | operational | dambreak | continuity | operational | dambreak | costeffect | continuity | continuity | chemical |
| >Senators | continuity | dambreak | dambreak | continuity | chemical | floodraught | dambreak | costeffect | economy | operational | economy | economy | continuity | continuity | powerout |
| >WWF FR4 | continuity | dambreak | economy | dambreak | dambreak | continuity | chemical | continuity | continuity | operational | dambreak | costeffect | continuity | continuity | chemical |

Source: B. Kitous

Here the Verbal Matrix is presented twice, firstly as Table A1 (empty) and secondly as Table A2 (bearing the technical words appropriate to qualify each actor's attitude towards the technical facts of the Sélune case). Their useful dimensions are 26 actors * 15 criteria (or attributes), providing for 390 cells; each cell expresses verbally (one word) the position of the (line) actor over the (column) attribute; here these words qualify the technical areas of concern for risks such as flood; continuity (ecological); power outage; dam breaching; economy; terror attack; etc.

Describing the history of the Sélune dams requires paying attention to key moments in time: (1) in 1927 the Conseil d'Etat (the highest French judicial court on administrative Law) deliberated and approved on a Decree by the Doumergue (the president of the Republic) stating (article 5): "no transfer of dam hydropower public contract and dealership may be done without another Decree deliberated by the Conseil d'Etat"; (2) in 1946 the private company operating both dams (Society of Sélune Forces) had its assets sold and was integrated into the public state corporation EDF (Electricity of France) while the hydropower contract was upheld unchanged; (3) given the rule to empty and clean out the reservoirs every decade, a major incident occurred in 1993 when, during the process of emptying the reservoirs, the work was disrupted by terrible storms and heavy rains (unexpected during the summer season) and furious floods subsequently carried the Sélune alluvia, including chemical pollutants, into the Bay of Mont-Saint-Michel. The impact of this incident, which could have been minor had the prefecture acted to close the dam sluices in a timely manner, was later described as "Sélune Tchernobyl" by M. Thoury, the mayor of St-James and chairman of the South-Avranches Water System based on the Sélune waters; (4) in 2006 the European Water Framework Directive (WFD) was transposed into French Law; in 2007 M. Thoury (who had become a key political opponent to the dams and reservoirs) met with President Sarkozy and convinced him to set Sélun as an example of ecological continuity; (5) in 2007-2008 Sarkozy's "1st Grenelle de l'environnement" (Grenelle being the French Downing street) and later in 2009 the "2nd Grenelle", when the Sélune became a national target for removal of the dams; from 2009 to 2012, EDF had its two hydropower contracts cancelled while Green activists stopped demonstrating against High-Power Voltage lines in Normandy (connecting nuclear power stations to the national grid). From 2012 on, the administration continued setting up the means to proceed with draining the reservoirs and demolishing the dams. This created conflict between strict enemies, on the one hand the ADB (friends of the dam) who hoped to find a new operator (Valorem) to replace EDF, and on the other, the ADS (friends of the Sélune) who required immediate removal of the dams (F.Nicolino). Table 2 shows the "Actors" and their positions "Against" removal or "In favor" of removal; "Neutral" positions are precautionary stands by actors who fear reprisal from the WA or from the State.

2. Who are the actors in the Sélune case study?

Table B. 2007-2017 Actors (27 = 12 in favor of dismantling / 8 against dismantling / 7 neutral)

| NAME by alphabetical order | PLACE | Position with respect/ dams |
|--|----------------------|--------------------------------|
| ADB amis des barrages (J. Kaniowsky) | St Hilaire Harcouet | Against |
| Amis de la Sélune (R. Eppe, M. Thoury, M.Nicolino) | Le Puy en Velay | In favor |
| Anti-Nuclear Manche (M. Didier Anger) | Cherbourg | Against |
| Baie Bocage syndicat eaux (M. Thoury Mme. Panassie) | St James | In favour |
| CNRS-Univ de Nanterre (Mme. Germaine) | Nanterre | Neutral |
| Community of communes Avranches (M. Nicolas) | Avranches | Neutral |
| Deputy canton Avranches (M. Huet) | Avranches | Against |
| Electropoli (M. Veyrat) | St James | Against |
| ERN-SOS Loire Vivante (M. Eppe) | Le Puy | In favour |
| Fishermen Salmon (M. Doron M. Thoury) | Paris | In favour |
| Fishing Ponds coarse fish (General de Tonquedec) | Ducey | Against |
| Group of 6 (MM. Varinot, Vesseron, Lefeuvre, Gonthier, et al.) | Paris-Normandy | Against |
| INRA (MM. Bagliniere and Prevost) | Rennes-St Pé-Bigorre | In favour |
| Entre Lac et Mer (MM. Fauchon) | Avranches | Against |
| Mairie Vézins-Isigny-le-Buat (M. Goupil, Mme Crochet) | St Lo | Neutral |
| Manche-Nature (M.Doron) FNE (M. L'Hostis) | St Lo | In favour |
| Mission Sélune (prefecture MM. Brun & Beree) | St Lo | Neutral |
| Ministers of State (S.Royal, N.Hulot) | Paris Neutral | |
| Minister Under Secretary of State (B.Pompili) | St Lo | In favour |
| Bay of Mont St Michael Mixt Syndicate MM. Badiou & Bouvet | St Hilaire Harcouet | In favour |
| Mr NERON enquête publique 2014 public inquiry (M.Vindimian) | St Lo | In favour |
| NORMANDY WATERS (agence Eau Seine-Normandy) M.Berne | Rouen | In favour |
| Parc Archangel Michel (parc ange Michel-M. & Mme. Gougeon) | Ducey-Isigny | Against |
| PERRIN 2015 report to Minister of State (M.Vindimian) | Paris | Neutral |
| Senators (MM. Bizet and Bas) | Paris and Saint-Lo | One in favour; one Neutral |
| WWF FRANCE (Mme Autissier) | Paris | In favor |

Source: B. Kitous

3. From 1906 to 2017: how political consensus on electricity was built up to 2007, then broken down until now

In 1906 the president of the Council of Ministers in France (1906-1909), Georges Clemenceau, led a policy of electrification under which major cities were enco-

uraged to promote public lighting and utilities by taking advantage of the availability of nearby rivers to produce electricity to meet regional needs. In 1907, Clemenceau sent three ministers to instruct the Avranches' case for electrification beginning in Normandy, a city lucky enough to be located between two rivers, the Sélune and the Sey, both having high hydropower potential. A compromise was struck in which the Sélune, renowned for its sudden floods, would be dammed while the Sey would remain free-flowing allowing fish to migrate in their natural pattern. Later during WWI, Clemenceau, (then prime minister for a second term 1917-1920), facing tough military battles against General Ludendorff which threatened to cut the Allied lines North by Northwest of Paris, added strategic pressure to construct the first hydropower dam on the Sélune; therefore, enabling the French government to withdraw from Paris to Normandy should Ludendorff succeed. Later in 1932, a second hydropower dam was completed upstream at Vezins, both dams being placed under a legal 70-year contract with the French State, on an installed annual capacity of 14 MW annually providing 25 GWh to the national power grid, mainly at peak hours. The availability of electric power brought industrial development like the Electropoli chemical plant on the Yvrande, a tributary of the Sélune, with most of its industrial waste being dumped indirectly into the Sélune. This created an agenda for M. Thoury, Mayor of St-James, to remove the dams which were seen as responsible for the dumping of chemical waste. The city of St-James, having the privilege of hosting the American War Cemetery for Western France, allowed M. Thoury to benefit from international meetings; his position as chairman of the Local Water Committee (CLE) and Water Planning Scheme (SAGE), together with being president of the water factory syndicate and vice-president of the Manche department, gave M. Thoury the leverage to make the Sélune an exemplary illustration of Green Policy in Normandy, particularly when nuclear power reactors provided an abundance of electricity from the generating facility at Flamanville (60 kms North of the Sélune).

The following tables seek to explain the reasons for conflicting views on the Sélune river:

α- water bodies on the Sélune: tentative numbering of 45 Water Directive impoundments;

β -estimated costs and who pays for them (Normandy Waters Agency to full 100%);

γ- time-line account of decisions and events (considerable fluctuations observed over time from 1993 on);

δ- verbal qualifiers of technical risk areas, useful for Verbal Matrix methodology;

ε- provisional statistics on the "two reservoirs" attribute number of agreements over = 26 actors;

ζ- Statistical account of dualistic positions of actors, maintaining conflict as huge, durable, unsolvable.

Sélune encompasses much more water bodies than the apparent “two dams” assertion; removing dams means managing at least 45 water bodies.

Table C1. Sélune = at least 45 water bodies according to WFD 2000, article 5.

| Category | Modification | # | Specified use-breakdown |
|---|---------------------------------|----|--|
| River Sélune tributaries Air, Airon, Yvrande, etc. | Bridges, Dikes and former Mills | 4 | flood protection |
| | | | protection of wider environment from contaminated sediment (see below) |
| | Impoundment | 11 | Water supply pumps & sockets, etc. |
| | | | Bridges |
| | | | Electricity transport connection & sockets |
| Reservoir 1 Vezins | Chemical Plant | 2 | Artificial water usage facilities |
| | Reservoir | 1 | Length = 20 kms up to ST-HILAIRE |
| | Impoundment | 18 | Turbines power generation |
| | | | Sports resorts |
| Reservoir 2 Roche-qui-boit | Impoundment | 3 | Bridges, canals & Electricity transport infrastructure connection to THT |
| | | | Upstream Baie-Bocage water pump/gateway |
| | Reservoir | 1 | Length = 5 km up to VEZINS |
| Dikes Artificial WB | Flood Defence Works | 3 | Downstream flow protection Ducey, Pontaubault, Bay Mont-Saint-Michel, etc. |

Source: B. Kitous

When considering the European WFD and how Normandy Waters forced its implementation on the Sélune and its valleys, one finds reasons for the violence observed between opposing groups, leading to acts of vandalism against hydropower structures. Provided there are at least 45 water infrastructures concerned by the Sélune renaturation project, it is surprising to learn that, in order to obtain approval for its dam removal project, the Water Agency scaled down figures declared on the Waters Data Base registered at European level. This means that the required identification of potential HMWB and potential AWB has been bypassed by the French authorities contrary to Common Implementation Strategy (CIS) guidelines; tests applicable in the establishment of environmental quality objectives for the designated Sélune water bodies have been bypassed; for instance, the dam and reservoir at la Roche qui Boit are not declared to Brussels, while the length of the Sélune is stated as being 68 kms. when in fact it runs for over 93 kms. from its source to the Bay Mont-St-Michel.

Table C2. Estimated costs of the total operation including: demolition and removal of two Dams

| Action | Who | Share of spending | Costs Mio Euro | Responsible |
|----------|---------------------------|-------------------|-----------------|-------------------------------------|
| Decision | State Minister of Ecology | Unknown (0% ?) | To be confirmed | Prefecture Manche Mission Sélune |

| | | | | |
|----------------------|-------------------------------------|---|---|--|
| Budget | Program 113 Sustainable development | Not forecasted by the State=0% principle | More than 57 mio Euros | Call for tenders July 2016 |
| Realization operator | Water Agency Normandy | Derogatory rate 100% of costs covered by Water Agency | 47 mio Euros allegedly already engaged officially | Sub-contractors (Vinci BTP group and subsidiaries) |

Source: National Court of Accounts, *Cour des Comptes*, Paris, Report Feb 2015, p. 98.

One of the most significant features is the total 100% financing of the project “of-fered” to the French State by the Normandy Water Agency in a trade-off for draining the reservoirs and demolishing the dams; this unusual feature breaks the balance of powers as established by the No.1 principle in French Public Law: anytime there is a joint-venture between the state and a private or half-public sector operator, there has to be a sharing of costs (never 100% for only one of the contractors, including the French State). In the case of the Sélune, this surprising derogation to sharing costs creates an advantage in favor of the Water Agency over state institutions (both Ministry and Prefecture). In other words, through its commitment to bear the whole of the project costs, the Water Agency has achieved absolute control over removal of the Sélune dams while gaining 100% of the water rights, all under the pretext of salmon migration.

Table D1. Decision-making from 1993 to 2014 on Sélune case.

| When? | Who ? | Where ? | What? |
|-------------------------|---|---|---|
| 1993 | Manche Prefecture & EDF decide on Emptying 2 dams | St Lo & sites of 2 dams | Emptying of the 2 lakes in Summer with extreme floods of polluted chemicals(Selune river is known since the Middle-Ages for its catastrophes) |
| 2003-2008 | Mayor Mr Thoury president of CLE & redactor of SAGE | St James, St Lo & Paris | Chairman Water-sewage-plant & Mayor sets plans to increase drinking water supply with back up from Paris' Sarkozy Grenelle plans |
| October 2009 | Minister Ms Jouanno | Lisieux | Decision to remove 2 Dams on Selune as a key communication Grenelle-Environment |
| 2012 | Minister Ms KosciuskoMorizet | Paris | Decision to stop EDF 70-years concession which had been renewed in 2002 |
| Dec 2012-Feb 2013 | Mr Berne, Head of rivers@W.Agency | RouenWA votes PTAP which backs up decision to remove Dams, prior to any public consultation | |
| 2012-2014 | Mayor-Deputy G.Huet | Avranches & Paris | Fights salmon pretext- for sister river of Sélune (Sée)has 1,200 salmon fish-rights |
| January to October 2014 | Mr Neron. Minist MsBatho/MrMartin | Saint-Lo & Paris | Public interest inquiry decides to include Internet partisans of Dam removal |
| April to December 2014 | Ms Royal minister | Paris & Vezins | Ms Royal evaluates costs of Dams removal too high; visits Dams; decides to proceed to a counter-expertise to assess undue charges |

Source: B. Kitous

Over a 21-year period of Sélune management, the Water Agency has supplanted three levels of State administration - nation France, region Normandy and district-department Manche – availing itself of European directive WFD while not applying its recommendations on cost-benefit analysis, implementation strategy and thorough public consultation. By way of paradox, while the European fishing quota “Total al-

lowances TAC” make the Sey-Sélune together the 2nd largest salmon fishing domain in France, the Water Agency singles out the river Sélune and targets it to possess full rights over the river’s 93 kms length “*sub specie aeternitatis*”: this business strategy creates a monopoly over the Sélune’s fresh water resources (at the expense of depriving other users of the river’s multi-use balance) and rejuvenates the risks of dramatic unpredictable floods which have been managed since 1917 by the two dams day-to-day water level maintenance services.

Table D2. Decision-making from 2015 to 2017 on the Sélune case

| When? | Who? | Where? | What? |
|-------------------------|--|-------------------------------|--|
| January 2015 | Minister Ms. Royal | Paris | Decision to appoint 3 experts of which 2 are the same as on the Neron committee (inspectors: Perrin/Cholley/Vindimian) |
| February 2015 | Ms. Royal | Paris | Decision: public interest on Sélune needs public vote (referendum of local interest) |
| February 2015 | M. Thoury - Mayor and Water chairman | St James | Leader promoting dam removal has fatal road accident on same day as appointment with Inspectors Perrin-Cholley-Vindimian |
| April 2015 | Ms. Perrin from the Minister’s staff | Paris & Saint-Lo | Meeting at Manche Prefecture Ms Polve-Montasson with inspectors Cholley & Vindimian |
| April-May 2015 | Mayor D.Nicolas | Avranches | Mayor Huet is beaten by young challenger who wishes water barons’ success |
| May 2015 | Deputy Huet | Avranches & Paris | Deputy Huet is elected chairman of the new commune Mont-St-Michel Avranches |
| June 2015 | Minister Ms Royal | Paris | Minister says Referendum not possible by letter to senator Bizet largely publicized |
| July 2015 | Chairman Huet MtStMichel | Avranches & Paris | Local referendum project does not succeed at community Mont-St-Michel_Avranches |
| April 2016 and May 2016 | Ms. Dulamon under-Prefect | Avranches | Meeting with Mission Sélune following M.Nicolino materials for 13 april Charlie’s “Royal amoureuse des barrages” with violent negating of risks |
| May to October 2016 | M. Witkowski - Prefect Call for tenders | St Lo | Choice of VINCI group launch of Sélune draining over 30 months (instead of 5 months) plus scraping and displacement of sediment >560.000 m3 |
| January 2017 | M. David Nicolas elect. Chair Avranche Mont-St-Michel Urban City. M. Sabathé - new Prefect (replaces Witkowski in less than 14 months) | MtStMichel Avranches & Vezins | Constitution of New local government (incorporating one hundred communes). Meeting at Dam reservoirs to present VINCI contract to clean the Sélune of chemical waste <i>Meeting launches the Commission Locale d’Information C.L.I.</i> |

Source: B. Kitous

4. Verbal Matrix approach utilizes “significant words” to express Actors’ positioning - Matrix analysis discipline in VERBAL DATABASES & Methodology of CLUSTERING

Based upon Jacques Bertin’s work (1967), the method associates data-tables with matrix displays and statistical clustering; it is a discipline enabling researchers to be attentive to all possible options when confronted with VERBAL data-tables; it provides for Analytical processing as well as Synthesis: **“Matrix” (from Mater-mother in Latin) means** that each data-table considers the matrix as the mother of a whole process. Verbal because the raw data are under formats of “words” such as the glossary given in Table E1.

Table E1. VERBAL qualifiers of seriousness of risks and scientific relevance

| VERBAL qualifiers of RISK (rated over/20) | Dependency on ACTUAL HISTORY’ perception(actuarial) |
|---|---|
| CRITICAL RISK | 18/20 |
| HIGH RISK | 16/20 |
| LIMITED RISK | 9/20 |
| LOW RISK | 7/20 |
| MODERATE RISK | 11/20 |
| NULL RISK | 1/20 |
| PREDICTABLE | 13/20 |
| PROBED RISK | 19/20 |
| SERIOUS RISK | 15/20 |

Source: B. Kitous

Connecting contents with formats is the crux of the matter, involving both visual access and professional meaning: with ordinary statistical tables, processing VERBAL into NUMERICAL data. The inquiry looks for simpler structures to cluster out and display logical trees (dendograms) which show branches and leaves helping the researcher to find “significant clusters”. For now, we will look at full verbal data over a whole matrix; and we suggest how to connect words (=verbal=) with mathematics (=numbers=) into a specific analytic way where Verbal material (=words=) are considered the basis for computation, classifications, and structure-finding in a data set. Jacques Bertin suggests using the ≠ sign to convey the fact that “words” differentiate “things”; we shall do the same here.

Tables E1, E2 & E3 illustrate how the conflict crystallizes over very few words creating polarities in peoples’ minds; this empirical observation on the impact of words on collective behaviors tally with Viktor Klemperer philological observations during World War II. Insoluble conflicts are born from “frozen situations” (Kurt Lewin’s expression) placed under a few all-powerful words shared by dominant actors.

Table E2. Qualifiers of risk-technical areas

| | |
|----------------------------------|---|
| Chemical risk | Displacing several thousand tons of pollutants |
| Continuity ecological risk | All risks diverging from good ecological potential |
| Cost-effectiveness risk | Risk of a financial nature, including 100% derogatory giving all power to the Normandy Water Agency (as opposed to the State) |
| Dam breaching risk | Could result from lack of maintenance (no "grand carénage") |
| Economy tourist/energy/wood | All activities induced by Bay Tourism (primary base, J. Jacobs) |
| Floods/drought risk | More generally: all climatic risks |
| Operational and human risks | General observations made in catastrophes involving a human component |
| Power outage electric power out | By nuclear accident or other reason (local, regional or national) |
| seismic and/or Tsunami-like risk | Cf Jersey 709 tsunami epicenter (Brittany 2014 Table-of-Risks) |
| Terror acts risk | Any unpredictable action by terrorists, including green fanatics and others |

Source: B. Kitous

In Table E3 a majority of opinions underline the arguments of continuity (ecological) and potential cracks in the two dams; one minority stresses the costs of the economic downturn which dam removal will bring (loss of >100 jobs); another minority takes notice of operational risks, potential risks with chemical removal, and seismic dangers. But very few actors identify electrical shutdown risk and the dangers of flooding. Nobody mentions the risk of terrorist attacks on the Sélune structures.

Table E3. Statistics from Tables A2 & E1: perception of risks by the Actors

| Qualifiers=> | Continuity,Crack | Economy,Cost | Operation,Chemic,Sism | Electr,Flood,Terror |
|------------------------|------------------|--------------|-----------------------|---------------------|
| Majority of actors | 13 | | | |
| Significant minorities | | 5 | 5 | |
| Few actors | | | | 3 |

Source: B. Kitous

Before processing the verbal matrix data, there remains to express one regret, that is the sorry observation that the administration did not do a sound, thorough and serious presentation of facts and figures relevant in the Sélune case. As a matter of fact, the research has discovered quite a number of flaws in the data officially given to state ministers and to the Brussels authorities. All flaws converge to the same end: make believe that the Sélune river is unimportant, and removal of the dams is only a question of will; No operational consequences have been seriously explored, not even the evocation of salmon migration and reproduction.

Table F. Facts vs Allegations at Sélune (excluding the estuary with Sey and common TAC)

| Fact | Distortion | Author |
|-------------------------------------|--|------------------------|
| 2 reservoirs:20km (V) and 5km (RQB) | Only 1 reservoir declared Arn-hem convention – Eaux France | Normandy Waters Agency |

| | | |
|--|--|---|
| Chemicals sediments over 40 years | Feasible to transport all sediments away from the Sélune and its tributaries | Mission Sélune call for tenders |
| Costs over 70 million Euro | Simple demolition cost <5 mio Euros; other costs identical if dams retained | Ms. Perrin oral report April 2015 |
| Draining-Piercing no shell maintenance | Draining only assured no shell piercing for 2 years | Mission Sélune call for tenders |
| Eutrophication | Eutrophication forbids fishing | Normandy Waters Agency |
| Floods dangers over decades | Never any flooding danger | Letter ref the Sélune 06-2016 |
| HMWB:EU obligation to declare | HMWB : no declaration made on the Sélune | Normandy Waters Agency |
| Hydro-Electric output & revenues | Weak 0.04% national product + revenues at Sélune are <0 | Mission Sélune |
| Sharing of Water Rights | Exclusive 100% water rights | Normandy Waters Agency |
| Parc Archangel: at lake edges | Parc declared 3 kms away | Perrin Report "hors sol" |
| River Sélune actual length 93 km | Declared length 68 km only | Normandy Waters Agency |
| Salmon presence/Quota 1200 head | Salmon total disappearance | Normandy Waters Agency |
| Salmon up & down flows possible | Salmon flow total impossibility | Mission Sélune |
| Power Line THT right on river site | Power line not mentioned | Perrin Report |
| Zone of 5 nuclear sites - 4 reactors | Zero nuclear risk | There is no 'risk no help from reservoirs thus No future' |

Source: B. Kitous

5. Verbal Matrix analysis and synthesis: Results and Discussion

From now on, let us look at full verbal data over whole matrices, connecting words (=verbal=) with mathematics (=numbers=) into a specific analytic way where Verbal material (=words=) are considered a basis for computation, classifications, and structure-finding in a data set. Here a set of 2 VERBAL MATRIX tables is presented detailing the procedure and its results on two matrices of 26 rows * 15 columns (Tables G1 & G2). Then the actual statistical clustering with the UPGMA algorithm (unweighted pairs mean algorithm) provides two other displays, clustering trees (dendograms) showing the proximities and differences between Actors, depending on which verbal data is chosen.

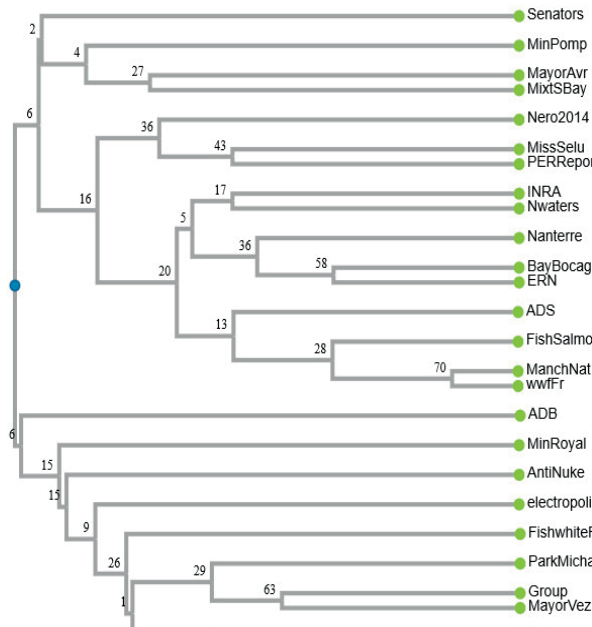
Table G1. Gravity qualifiers verbal matrix / row-actors (26) and columns-facts (15)

| NAME | 2 lakes | chemistry | costs | piercing | eutroph | floods | H/WB | H-output | H-revenue | Angelini | Length | S-quota | S-flows | THT | Nuclear |
|--------------|----------|-----------|---------|----------|----------|----------|----------|----------|-----------|----------|---------|----------|----------|----------|----------|
| >ADB | HIGH | LOW | LOW | HIGH | MODERATE | MODERATE | NULL | HIGH | HIGH | MODERATE | NULL | NULL | NULL | MODERATE | MODERATE |
| >ADS | NULL | MODERATE | NULL | NULL | HIGH | NULL | NULL | NULL | NULL | NULL | NULL | SERIOUS | SERIOUS | NULL | NULL |
| >AntiNuke | HIGH | MODERATE | LOW | LIMITED | MODERATE | LOW | LOW | HIGH | HIGH | NULL | LOW | LOW | LOW | NULL | CRITICAL |
| >BayBoag | LOW | HIGH | LIMITED | NULL | HIGH | MODERATE | NULL | NULL | NULL | LIMITED | LOW | HIGH | CRITICAL | NULL | NULL |
| >Narterre | NULL | HIGH | LOW | NULL | SERIOUS | LOW | NULL | NULL | NULL | LIMITED | LOW | HIGH | CRITICAL | NULL | MODERATE |
| >CommuniC | HIGH | HIGH | HIGH | CRITICAL | LIMITED | SERIOUS | MODERATE | LOW | NULL | HIGH | LIMITED | LOW | MODERATE | HIGH | NULL |
| >Deputy | HIGH | MODERATE | HIGH | CRITICAL | LIMITED | SERIOUS | MODERATE | HIGH | HIGH | HIGH | LIMITED | LOW | LOW | HIGH | MODERATE |
| >electropoli | SERIOUS | NULL | HIGH | CRITICAL | LOW | LOW | HIGH | HIGH | HIGH | MODERATE | LOW | LOW | LOW | HIGH | LOW |
| >ERN | NULL | HIGH | NULL | NULL | HIGH | NULL | NULL | NULL | NULL | LIMITED | LOW | HIGH | CRITICAL | NULL | NULL |
| >FishSalmo | NULL | HIGH | NULL | NULL | SERIOUS | LOW | NULL | NULL | NULL | NULL | LOW | HIGH | CRITICAL | NULL | LOW |
| >FishWhiteF | SERIOUS | HIGH | HIGH | CRITICAL | LIMITED | SERIOUS | HIGH | LIMITED | LIMITED | HIGH | HIGH | LOW | MODERATE | NULL | LOW |
| >Group of 6 | SERIOUS | MODERATE | HIGH | CRITICAL | LIMITED | CRITICAL | HIGH | HIGH | HIGH | HIGH | HIGH | LOW | MODERATE | NULL | LOW |
| >INRA rem | NULL | HIGH | NULL | NULL | HIGH | MODERATE | MODERATE | NULL | NULL | LIMITED | LIMITED | HIGH | MODERATE | HIGH | CRITICAL |
| >Major Air | LOW | MODERATE | LOW | LIMITED | LIMITED | SERIOUS | MODERATE | LOW | HIGH | MODERATE | LIMITED | MODERATE | MODERATE | HIGH | MODERATE |
| >Major Vez | CRITICAL | MODERATE | HIGH | CRITICAL | LIMITED | CRITICAL | CRITICAL | HIGH | HIGH | HIGH | HIGH | MODERATE | MODERATE | NULL | HIGH |
| >MarchNat | NULL | HIGH | NULL | NULL | SERIOUS | NULL | NULL | NULL | NULL | NULL | NULL | CRITICAL | CRITICAL | NULL | NULL |
| >MissSäu | LOW | HIGH | LIMITED | LOW | SERIOUS | MODERATE | NULL | LIMITED | LIMITED | LIMITED | NULL | HIGH | HIGH | HIGH | LOW |
| >Min-Royal | MODERATE | MODERATE | HIGH | LIMITED | HIGH | CRITICAL | MODERATE | LOW | LOW | LIMITED | LIMITED | LOW | MODERATE | HIGH | HIGH |
| >Min-Pomp | LOW | HIGH | LIMITED | LIMITED | SERIOUS | LOW | MODERATE | LOW | LOW | LIMITED | NULL | CRITICAL | HIGH | LIMITED | MODERATE |
| >Mixt-S.Bay | LOW | HIGH | LOW | LIMITED | LIMITED | MODERATE | MODERATE | NULL | NULL | MODERATE | LIMITED | HIGH | HIGH | LIMITED | NULL |
| >Nero2014 | NULL | MODERATE | LOW | LOW | SERIOUS | NULL | NULL | LIMITED | LIMITED | NULL | NULL | CRITICAL | CRITICAL | NULL | NULL |
| >N-waters | NULL | HIGH | NULL | NULL | HIGH | MODERATE | NULL | NULL | NULL | LOW | NULL | HIGH | HIGH | LIMITED | MODERATE |
| >ParkMicha | CRITICAL | MODERATE | HIGH | CRITICAL | LIMITED | MODERATE | CRITICAL | HIGH | HIGH | HIGH | HIGH | LOW | LOW | LIMITED | LOW |
| >PERReport | LOW | HIGH | NULL | LOW | SERIOUS | MODERATE | NULL | LIMITED | LIMITED | NULL | NULL | HIGH | CRITICAL | NULL | NULL |
| >Senators | MODERATE | NULL | LIMITED | LOW | HIGH | LOW | NULL | LIMITED | LOW | LOW | LIMITED | MODERATE | HIGH | LIMITED | NULL |
| >wvf-Fr | NULL | HIGH | NULL | NULL | SERIOUS | NULL | NULL | NULL | NULL | NULL | NULL | CRITICAL | CRITICAL | NULL | MODERATE |
| NAME | 2 lakes | chemistry | costs | piercing | eutroph | floods | H/WB | H-output | H-revenue | Angelini | Length | S-quota | S-flows | THT | Nuclear |

1-Graphic Display 1 comparison between actors (based on Table G1- Gravity of Risks) = calculus with bootstrap percent (% fit) between branches and squares of differences. The UPGMA method has been chosen. 26 rows with 15 variables in each row have been analyzed.

The Sum of squares method has been used to compare between sets of variables. 100 bootstrap replicates have been generated.

NEWICK FORMAT OF CLUSTERS/ ((Group:0.231,MayorVez:0.231):0.068,ParkMicha:0.299):0.077):0.006,FishwhiteF:0.382):0.030,electropoli:0.411):0.028):0.007,MinRoyal:0.446):0.037):-0.006,(((ADS:0.276,(FishSalmo:0.180,(ManchNat:0.064,wwfFr:0.064):0.116):0.096):0.055,(((BayBocag:0.180,ERN:0.180):0.074,Nanterre:0.254):0.063,(INRA:0.278,Nwaters:0.278):0.039):0.015):0.077,((MissSelu:0.278,PERReport:0.278):0.071,Nero2014:0.349):0.060):0.057,(((MayorAvr:0.358,MixtSBay:0.358):0.062,MinPomp:0.420):0.043,Senators:0.463):0.003):0.023);



Cophenetic Correlation Coefficient (CP) = 0.910254360260512 **GRAPH 1 shows overall GOOD FIT**

Source: B.Kitous

2- Graphic Display 2 is based on Table G2: by comparison between actors (based on table 4 - technical risks) with bootstraps (/100%), the UPGMA method (26 rows with 15 variables in each row) results into a very different dendrogram with less divide between actors. The sum of squares method has been used to compare between sets of variables. 100 bootstrap replicates have been generated.

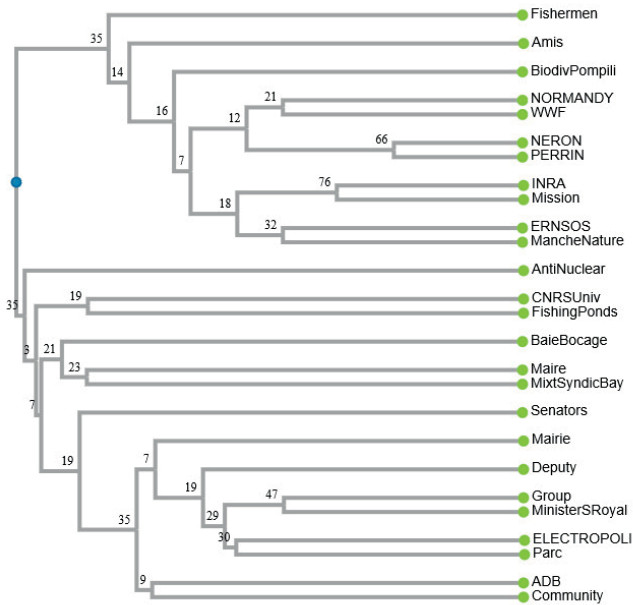
Table G2. Technical verbal qualifiers (identical to Table A2)

| ACTOR | 2 lakes | chemicals | costs | piercing | eutroph | floods | HMWB | H-output | H-revenue | AngelMi | Length | S-quota | S-flows | THT | Nuclear |
|------------------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|------------|----------|
| >ADB amis | operational | floodraught | costseffect | floodraught | costseffect | floodraught | economy | costseffect | economy | economy | operational | operational | operational | powerout | terror |
| >Amis de l'étambreak | chemical | chemical | economy | continuity | dambreak | economy | chemical | dambreak | economy | operational | continuity | continuity | continuity | continuity | chemical |
| >AntiNucléopowerout | continuity | continuity | economy | powerout | chemical | powerout | powerout | powerout | powerout | powerout | operational | operational | operational | powerout | powerout |
| >BaieBocazcontinuity | continuity | continuity | costseffect | dambreak | dambreak | chemical | chemical | powerout | economy | chemical | operational | economy | economy | seismic | powerout |
| >CNRS-Unifloodraught | chemical | chemical | economy | continuity | chemical | floodraught | powerout | economy | economy | operational | continuity | costseffect | economy | continuity | powerout |
| >Communitoperational | operational | operational | operational | operational | chemical | floodraught | costseffect | costseffect | economy | economy | operational | economy | costseffect | powerout | terror |
| >Deputy cateconomy | economy | economy | operational | economy | costseffect | floodraught | economy | costseffect | economy | economy | economy | economy | costseffect | powerout | terror |
| >ELECTRO costseffect | costseffect | costseffect | chemical | economy | costseffect | economy | operational | costseffect | economy | economy | economy | economy | operational | powerout | terror |
| >ERIN-SOS continuity | continuity | continuity | economy | dambreak | dambreak | floodraught | chemical | dambreak | operational | operational | continuity | continuity | economy | continuity | chemical |
| >Fishermercontinuity | chemical | chemical | dambreak | continuity | chemical | terror | dambreak | dambreak | operational | chemical | continuity | costseffect | continuity | continuity | chemical |
| >FishingPochemical | chemical | chemical | operational | terror | chemical | terror | economy | operational | economy | economy | economy | costseffect | operational | continuity | powerout |
| >Group of fowerout | costseffect | costseffect | costseffect | costseffect | costseffect | floodraught | costseffect | costseffect | economy | economy | economy | economy | operational | powerout | terror |
| >INRA Bagcontinuity | operational | operational | continuity | dambreak | dambreak | floodraught | chemical | dambreak | continuity | operational | dambreak | costseffect | continuity | continuity | chemical |
| >Maire Aviroperational | chemical | chemical | costseffect | operational | chemical | economy | operational | powerout | operational | chemical | economy | economy | continuity | powerout | powerout |
| >Marie Vêzeconomy | operational | operational | costseffect | terror | chemical | terror | operational | costseffect | economy | economy | economy | costseffect | operational | powerout | terror |
| >MancheNcontinuity | continuity | continuity | economy | dambreak | dambreak | dambreak | chemical | dambreak | continuity | operational | dambreak | continuity | continuity | continuity | chemical |
| >Mission Scdambreak | floodraught | floodraught | continuity | dambreak | dambreak | floodraught | chemical | dambreak | continuity | operational | dambreak | continuity | continuity | continuity | chemical |
| >MinisterSeconomy | costseffect | costseffect | economy | floodraught | costseffect | floodraught | costseffect | costseffect | economy | economy | economy | economy | continuity | powerout | terror |
| >Biodiv.Porcontinuity | chemical | chemical | continuity | dambreak | continuity | continuity | dambreak | dambreak | continuity | operational | dambreak | continuity | continuity | continuity | chemical |
| >MixSyndiseismic | floodraught | floodraught | costseffect | floodraught | dambreak | floodraught | chemical | operational | operational | economy | continuity | economy | continuity | powerout | powerout |
| >NERON ercontinuity | dambreak | dambreak | dambreak | continuity | dambreak | continuity | dambreak | dambreak | continuity | operational | continuity | costseffect | continuity | continuity | chemical |
| >NORMANcontinuity | dambreak | dambreak | dambreak | continuity | dambreak | floodraught | chemical | continuity | continuity | operational | dambreak | continuity | continuity | continuity | chemical |
| >Parc Architeconomy | costseffect | costseffect | costseffect | terror | costseffect | powerout | operational | costseffect | economy | economy | economy | economy | economy | powerout | terror |
| >PERRIN recontinuity | dambreak | dambreak | dambreak | continuity | dambreak | dambreak | dambreak | dambreak | continuity | operational | dambreak | costseffect | continuity | continuity | chemical |
| >Senators continuity | dambreak | dambreak | dambreak | continuity | chemical | floodraught | dambreak | costseffect | economy | economy | economy | economy | costseffect | seismic | powerout |
| >WWF FRcontinuity | dambreak | dambreak | economy | dambreak | dambreak | continuity | chemical | continuity | continuity | operational | dambreak | costseffect | continuity | continuity | chemical |

GRAPH 2 shows overall AN EXCELLENT FIT WITH DATA

NEWICK FORMAT OF CLUSTERS/ ((((((ADB:0.358,Communi-
ty:0.358):0.015,((Deputy:0.309,((ELECTROPOLI:0.278,Parc:0.278):0.011,(-
Group:0.231,MinisterSRoyal:0.231):0.057) :0.021):0.046,Mairie:
0.355):0.018):0.055,Senators:0.427):0.037,(BaieBocage:0.444,(Maire:0.420,Mixt-
SyndicBay:0.420):0.024): 0.020):0.005,(CNRSUniv:0.420,FishingPond-
s:0.420):0.050):0.011,AntiNuclear:0.481):0.008,((Amis:0.380,(((ERN-
SOS:0.231,Man-
cheNature:0.231):0.044,(INRA:0.180,Mission:0.180):0.096):0.045,((NERON:
0.124,PERRIN:0.124):0.142,(NORMANDY:0.231,WWF:0.231):0.035):0.054):0.016,
BiodivPompili:0.336):0.043):0.020,Fishermen:0.399):0.089);

Cophenetic Correlation Coefficient (CP) = 0.936250018117282 => this gives
a VERY GOOD fit.



Discussion & conclusion: Conjuring tricks on HMWB (heavily modified water
bodies) in France

The bureaucratic mania which Peyrefitte denounced thirty years ago as the
“French disease” has been recreated in the Sélune saga with a soviet-like water policy,
a blindness to strong distortions of reality, 23 years of conflict separating belligerents
into two radical camps “for and against dams removal”, at a direct cost estimated at
between 55 and 90 million Euros, and an indirect risk of consequential losses of over
180 million. However, based on analysis of the Verbal Matrix results, this serious
mess does not make mediation impossible; if shared, the method proves that with 26
actors (or more), it is possible to identify which dimensions are the best fit to see how

actors can share the river's multiple uses and come together in addressing risk-management issues cogently and with purpose. Instead of continuing along a path of bias and distortions due to leitmotiv group-think leading to an absurd mono-dimensional choice (the removal of dams and reservoirs at huge expense) based on forced dialogue ("absolute continuity" cyclical argument), Verbal Matrix allows to try several dimensions of finding a probable solution to the problem. Accepting that the worst case scenario is brooding over the "pros v cons" which prevents all actors (any actor) from working together with others, it is suggested to consider the rivers Sélune and Sey as a dual-water system enmeshed at the Bay Mont Saint-Michel. As a result, today the question of technical aids to salmon migrations should be seriously documented whereas neither the 'dam removal camp' nor the 'keep dam and reservoirs camp' work on such helpful technologies. Instead, one side declares *ab origino* "impossible to restore salmo salar migrations on the Sélune unless the dams are destroyed" leading to absurd triumph-of-the-will decisions. The Verbal Matrix method demonstrates that it is possible to empower actors at sharing common vocabularies with words respecting path-dependent "reasonable good-forms (Gestalt)".

Enabling conjugated ecological and economical solutions, the processing of Verbal Matrix gives results which are positive both quantitatively and qualitatively; as Graphs 1 & 2 show in particular:

- **Quantitative correlation coefficients** which are quite high (respectively 91% and 96%), associated to bootstraps tests confirming that strong clusters exist both among political players (actors) and among factors (facts or attributes), thus leading to reliable statistical assertions.
- **Qualitatively**, as one looks at clusters and trees displayed under dendogram formats, they present idiosyncrasies which illustrate the extreme mental and moral distances between actors, as well as the incredible confusion between separate issues which look like embedded confusions within the minds of the decision makers.
- Although the situation is very perilous because risks are not assessed altogether on an objective basis (underestimation of flood risks and related destruction costs, zero account of financial amortization nor nuclear hazards), one discovers possibilities of mediation over notions relating to technical risks.
- Actually, the split between actors is much less important when they share knowledge over the technology of risk-management than when each one claims removal of the dams as an "absolute" (solution or disaster). In here there exists a way to find agreements among almost all local actors; this discovery may help the process of conflicts to reach a solution of a shared and common agreement in terms of "do, train and teach";
- One may also understand why there has been a "waltz of prefects" in the Manche Prefecture since 1993, probably a record in France. Over 23 years,

the Manche district has seen 13 prefects appointed by the Ministry of Interior¹ in Paris; at the same time, locally one can observe the reproduction of the same elites for more than 50 years (for instance M. Thoury and M. Le-Grand are alumni of the same Saint-Lo Institute). Besides, there definitely exists a system of cash subsidies from the Water Agency and local politicians which creates shadowy pockets of profits paying for silence.

- When looking at the objectives expressed by the Water Agency, they are obsessively repetitive (continuity) instead of considering the variety of needs and actors which the river and its two reservoirs are serving.
- Graphic Displays 1 & 2 show results as relative positions of actors within and between clusters figured on tree-like dendograms which provides for two very different pictures of the actors' attitudes.

Synthesis comments from the observation of the two radically different dendograms:

1- Graph 1 shows the drama of having two parties at war after almost a quarter-century of misunderstandings, with a cutting line isolating 2 and only 2 clusters of determined actors:

(A) - maintain dams and reservoirs, a group with: the Mayor of Vezins, the Park Michel owners, Fishermen (coarse fish), Firm Electropoli, Minister S. Royal* (*Minister supposed to be the key political decision-maker)

(B) - remove dams and reservoirs, a nemesis group: ADS, Fishermen Salmo salar, Manche Nature, WWF, Bay Bocage water business, ERN European River Network, Nanterre University Ms. Germaine, INRA M. Bagliniere, Normandy Water Agency, Mission Sélune at Prefecture, PERRIN Report, NERON Committee, the Mayor of Avranches, Mixed Syndicate at Bay, under-Minister Pompili, and Senators Bas and Bizet.

Risks of social rupture and local "war" are therefore considerable.

2- Graph 2 shows a much more open prospect of agreement between (at least) local actors; when the technical dimension of risks is considered (see Table G2), then divisions between Actors are much less dramatic, and there is place for MEDIATION. This graphic representation brings some new light into the possibilities to reach shared solutions over the sustainable development of the Sélune basin, associating hydro-power with Biological and ecological continuities instead of entertaining more of the ideology of destruction which amounts to ignorance and confusion in people's minds. Actual chances to reach peace-agreements are enhanced.

By way of reasoning on Verbal matrices one discovers that, depending on what problem is raised and how words are chosen, the positions and attitudes of the 26 actors towards removal of the dams and reservoirs switch from fighting conflicts to opening the possibilities of moderation. This shows that mediation depends upon the method and vocabulary used, going beyond strictly legal matters to reach mutual

agreement over symbols. Finally, Boris Cyrulnik psychiatric advice might be right: "Redeem your vision and your words; life is expecting more of you".

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Glossary pursuant to Water Framework Directive, 2000/60/EC (these words are tracers of legal & actual issues dealt with Verbal matrices)

Anadromous: Refers to species that live in the ocean and ascend rivers to spawn (instance: Atlantic salmon *Salmo Salar*).

Artificial water body (AWB): Body of surface water which results from physical alterations by human activity.

Biological continuity: Capacity of an ecosystem to enable aquatic species, as well as species that live around water such as beavers and otters, to successfully undertake characteristic, species-specific migration behaviors.

Body of surface water: A discrete and significant element of surface water such as a lake, a reservoir, a stream, river or canal, part of a stream, river or canal, a transitional water or a stretch of coastal water.

Bypass: A channel at a hydropower facility that circumvents the facility's turbines and allows for safe passage of fish migrating downstream in the underwater current at the facility dams and weirs.

Cost-benefit analysis: The evaluation of an investment project from the viewpoint of economy as a whole by comparing the effects of undertaking the project with not doing so. **Cost-effectiveness analysis:** Analysis of the costs of alternative programs designed to meet given objectives. Program costing least is most cost-effective.

Dam: Structure built across a stream, river, or estuary to retain water.

Environmental objectives: Means the objectives set out in Article 4 of the Water Framework Directive.

Eutrophication: Excessive enrichment of water by nutrients leading to an unduly abundant growth of algae.

Fish ladder: Technical construction with a series of steps with flowing water and pools enabling fish species to circumvent an obstruction such as a dam (upstream & downstream).

Good ecological potential: Status of a heavily modified or an artificial body of water, so classified according to Annex V of the Water Framework Directive.

Good ecological status: Status of a body of surface water, so classified according to Annex V of the Water Framework Directive.

Groynes/Louvres: Man-made boulders/grids designed to direct, control, screen flows of water/fish in a river.

Habitat: Area in which a specific animal (here: *salmo salar*) or plant species regularly occurs.

Heavily modified water body (HMWB): Body of surface water which as a result of physical alterations by human activity is substantially changed in character.

Hydrological continuum: Spatial, temporal & functional interrelationships within flowing waters.

Hydropower facility: Facility generating electricity by transforming energy in water to mechanical energy in a turbine that drives an electric generator.

Impoundment: Body of water confined by a dam, dike, floodgate or other barrier.

Mitigation measures: Measures to improve the status of the water body while keeping existing modifications for their intended specified uses (e.g. creation of habitat diversity within the constraints of banks profiling etc.).

Normandy Waters Agency (NWA): English translation to: Agence de l'Eau Seine-Normandie, direction territoriale & maritime des rivières de Basse-Normandie (headquartered in Rouen). NWA has Commission locale de l'eau (C.L.E) documenting local issues, preparing & voting SAGE (see below).

PTAP: plan territorial action prioritaire written & voted/NWA in Dec2012-Feb 2013= dams removal blueprint

Reservoir: A pond, lake, or basin, either natural or artificial, for the storage, regulation, and control of water.

River Basin Management Plan: Plan to be produced for each River Basin District within a Member State in accordance with Article 13 WFD. The plan shall include the information detailed in Annex VII WFD.

SAGE: acronym designating River management policy (schema aménagement & gestion de l'eau), which is itself escalating up into the **SDAGE** (schema directeur aménagement & gestion de l'eau). Such paper piling creates a French Water Plan with distortions of all sorts to reality (including potential fraud), similar to the Soviet 1928-1953 Gosplan dysfunctions.

Salmo Salar: scientific name of the Atlantic salmon (rivers Sey and Sélune share the same European TAC along the same estuary at Bay of Mont-Saint-Michel, Normandy)

Spawning ground: Geographic area where shedding and fertilization of eggs takes place.

T.A.C : total allowances catch = European fishing quota; the *salmo salar* TAC is common to the rivers Sey-Sélune

WA: Water Agency (Agence de l'eau Seine-Normandie, also called NWA Normandy water agency)

Water Framework Directive 2000/60/EC: establishing Community action in the field of water policy. It aims to secure the ecological, quantitative and qualitative functions of water. It requires that all

impacts on water be analyzed & actions taken within river basin management plans, including **Good surface water chemical status**.

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1 From 1993 to 2017, thirteen Prefets have been appointed to Manche Department making an average presence of 21 months on site. Here is their list in chronological order :MM.Landrieux, Kilian, Convert, Pommies, Gregoire, Desforges, Fargeas, Charbonniaud, Laflaquiere, Colrat, Ms Polvé-Montasson, MM.Witkowski, Sabathé.